S-0734.1

SENATE BILL 5318

State of Washington 59th Legislature 2005 Regular Session

By Senators Thibaudeau, Keiser, Kline, Franklin, Poulsen, McAuliffe and Kohl-Welles

Read first time 01/20/2005. Referred to Committee on Health & Long-Term Care.

AN ACT Relating to improving health care professional and health care facility patient safety practices; amending RCW 43.70.110, 43.70.250, and 5.64.010; adding new sections to chapter 43.70 RCW; adding a new section to chapter 7.70 RCW; creating new sections; providing an effective date; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that:

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- (a) Thousands of patients are injured each year in the United States as a result of medical errors, and that a comprehensive approach is needed to effectively reduce the incidence of medical errors in our health care system. Implementation of proven patient safety strategies can reduce medical errors, and thereby potentially reduce the need for disciplinary actions against licensed health care professionals and facilities, and the frequency and severity of medical malpractice claims; and
- (b) Health care providers, health care facilities, and health carriers can and should be supported in their efforts to improve patient safety and reduce medical errors by encouraging health care facilities and providers to communicate openly with patients regarding

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- medical errors that have occurred and steps that can be taken to prevent errors from occurring in the future, encouraging health care facilities and providers to work cooperatively in their patient safety efforts, and increasing funding available to implement proven patient safety strategies.
 - (2) Through the adoption of this act, the legislature intends to positively influence the safety and quality of care provided in Washington state's health care system.

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PART I: FUNDING PATIENT SAFETY EFFORTS

- 10 **Sec. 101.** RCW 43.70.110 and 1993 sp.s. c 24 s 918 are each amended 11 to read as follows:
 - (1) The secretary shall charge fees to the licensee for obtaining a license. After June 30, 1995, municipal corporations providing emergency medical care and transportation services pursuant to chapter 18.73 RCW shall be exempt from such fees, provided that such other emergency services shall only be charged for their pro rata share of the cost of licensure and inspection, if appropriate. The secretary may waive the fees when, in the discretion of the secretary, the fees would not be in the best interest of public health and safety, or when the fees would be to the financial disadvantage of the state.
- 21 (2) Except as provided in section 103 of this act, fees charged 22 shall be based on, but shall not exceed, the cost to the department for 23 the licensure of the activity or class of activities and may include 24 costs of necessary inspection.
 - (3) Department of health advisory committees may review fees established by the secretary for licenses and comment upon the appropriateness of the level of such fees.
- 28 **Sec. 102.** RCW 43.70.250 and 1996 c 191 s 1 are each amended to 29 read as follows:

It shall be the policy of the state of Washington that the cost of each professional, occupational, or business licensing program be fully borne by the members of that profession, occupation, or business. The secretary shall from time to time establish the amount of all application fees, license fees, registration fees, examination fees, permit fees, renewal fees, and any other fee associated with licensing

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- 1 or regulation of professions, occupations, or businesses administered
- 2 by the department. In fixing said fees, the secretary shall set the
- 3 fees for each program at a sufficient level to defray the costs of
- 4 administering that program and the patient safety fee established in
- 5 <u>section 103 of this act</u>. All such fees shall be fixed by rule adopted
- 6 by the secretary in accordance with the provisions of the
- 7 administrative procedure act, chapter 34.05 RCW.
- 8 <u>NEW SECTION.</u> **Sec. 103.** A new section is added to chapter 43.70 9 RCW to read as follows:
- (1) The secretary shall increase the licensing fee established 10 under RCW 43.70.110 by two dollars for the health care professionals 11 designated in subsection (2) of this section and by two dollars per 12 licensed bed for the health care facilities designated in subsection 13 (2) of this section. Proceeds of the patient safety fee must be 14 15 deposited into the patient safety account in section 107 of this act 16 and dedicated to patient safety and medical error reduction efforts 17 that have been proven to improve, or have a substantial likelihood of 18 improving the quality of care provided by health care professionals and facilities. 19
- 20 (2) The health care professionals and facilities subject to the 21 patient safety fee are:
- 22 (a) The following health care professionals licensed under Title 18 23 RCW:
- 24 (i) Registered nurses and licensed practical nurses licensed under 25 chapter 18.79 RCW;
 - (ii) Chiropractors licensed under chapter 18.25 RCW;
- 27 (iii) Dentists licensed under chapter 18.32 RCW;
- 28 (iv) Midwives licensed under chapter 18.50 RCW;

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- 29 (v) Naturopaths licensed under chapter 18.36A RCW;
- 30 (vi) Nursing home administrators licensed under chapter 18.52 RCW;
- 31 (vii) Optometrists licensed under chapter 18.53 RCW;
- 32 (viii) Osteopathic physicians licensed under chapter 18.57 RCW;
- 33 (ix) Osteopathic physicians' assistants licensed under chapter 34 18.57A RCW;
- 35 (x) Pharmacists and pharmacies licensed under chapter 18.64 RCW;
- 36 (xi) Physicians licensed under chapter 18.71 RCW;
- 37 (xii) Physician assistants licensed under chapter 18.71A RCW;

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1 (xiii) Podiatrists licensed under chapter 18.22 RCW; and

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- 2 (xiv) Psychologists licensed under chapter 18.83 RCW; and
- 3 (b) Hospitals licensed under chapter 70.41 RCW and psychiatric 4 hospitals licensed under chapter 71.12 RCW.

5 <u>NEW SECTION.</u> **Sec. 104.** A new section is added to chapter 7.70 RCW 6 to read as follows:

- (1)(a) One percent of any attorney contingency fee as contracted with a prevailing plaintiff in any action for damages based upon injuries resulting from health care shall be deducted from the contingency fee as a patient safety set aside. Proceeds of the patient safety set aside will be distributed by the department of health in the form of grants, loans, or other appropriate arrangements to support strategies that have been proven to reduce medical errors and enhance patient safety, or have a substantial likelihood of reducing medical errors and enhancing patient safety, as provided in section 103 of this act.
- (b) A patient safety set aside shall be transmitted to the secretary of the department of health by the person or entity paying the claim, settlement, or verdict for deposit into the patient safety account established in section 107 of this act.
- 21 (c) The supreme court shall by rule adopt procedures to implement 22 this section.
 - (2) If the patient safety set aside established by this section is invalidated by the Washington state supreme court, then any attorney representing a claimant who receives a settlement or verdict in any action for damages based upon injuries resulting from health care under this chapter shall provide information to the claimant regarding the existence and purpose of the patient safety account and notify the claimant that he or she may make a contribution to that account under section 106 of this act.
- NEW SECTION. Sec. 105. A new section is added to chapter 43.70 RCW to read as follows:
- 33 (1)(a) Patient safety fee and set aside proceeds shall be 34 administered by the department, after seeking input from health care 35 providers engaged in direct patient care activities, health care 36 facilities, health care provider organizations, and other interested

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- parties. In developing criteria for the award of grants, loans, or other appropriate arrangements under this section, the department shall rely primarily upon evidence-based practices to improve patient safety that have been identified and recommended by governmental and private organizations, including, but not limited to:
 - (i) The federal agency for health care quality and research;
 - (ii) The institute of medicine of the national academy of sciences;
- 8 (iii) The joint commission on accreditation of health care 9 organizations; and
 - (iv) The national quality forum.

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- (b) The department shall award grants, loans, or other appropriate arrangements for at least two strategies that are designed to meet the goals and recommendations of the federal institute of medicine's report, "Keeping Patients Safe: Transforming the Work Environment of Nurses."
- (2) Projects that have been proven to reduce medical errors and enhance patient safety shall receive priority for funding over those that are not proven, but have a substantial likelihood of reducing medical errors and enhancing patient safety. All project proposals must include specific performance and outcome measures by which to evaluate the effectiveness of the project. Project proposals that do not propose to use a proven patient safety strategy must include, in addition to performance and outcome measures, a detailed description of the anticipated outcomes of the project based upon any available related research and the steps for achieving those outcomes.
- 26 (3) The department may use a portion of the patient safety fee 27 proceeds for the costs of administering the program.
- NEW SECTION. Sec. 106. A new section is added to chapter 43.70 RCW to read as follows:
- The secretary may solicit and accept grants or other funds from public and private sources to support patient safety and medical error reduction efforts under this act. Any grants or funds received may be used to enhance these activities as long as program standards established by the secretary are followed.
- NEW SECTION. Sec. 107. A new section is added to chapter 43.70 RCW to read as follows:

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The patient safety account is created in the state treasury. All 1 2 receipts from the fees and set asides created in sections 103 and 104 of this act must be deposited into the account. Expenditures from the 3 4 account may be used only for the purposes of this act. Moneys in the 5 account may be spent only after appropriation.

6 <u>NEW SECTION.</u> **Sec. 108.** A new section is added to chapter 43.70 7 RCW to read as follows:

By December 1, 2008, the department shall report the following 8 information to the governor and the health policy and fiscal committees 9 of the legislature: 10

- (1) The amount of patient safety fees and set asides deposited to 11 date in the patient safety account; 12
- (2) The criteria for distribution of grants, loans, or other 13 appropriate arrangements under this act; and 14
- 15 (3) A description of the medical error reduction and patient safety 16 grants and loans distributed to date, including the stated performance measures, activities, timelines, and detailed information regarding 17 18 outcomes for each project.

PART II: ENCOURAGING PATIENT SAFETY THROUGH COMMUNICATIONS WITH PATIENTS

- 21 **Sec. 201.** RCW 5.64.010 and 1975-'76 2nd ex.s. c 56 s 3 are each amended to read as follows: 22
- (1) In any civil action against a health care provider for personal 24 injuries which is based upon alleged professional negligence ((and which is against: 25
 - (1) A person licensed by this state to provide health care or related services, including, but not limited to, a physician, osteopathic physician, dentist, nurse, optometrist, podiatrist, chiropractor, physical therapist, psychologist, pharmacist, optician, physician's assistant, osteopathic physician's assistant, nurse practitioner, or physician's trained mobile intensive care paramedic, including, in the event such person is deceased, his estate or personal representative;
- 34 (2) An employee or agent of a person described in subsection (1) of

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32 33 this section, acting in the course and scope of his employment, including, in the event such employee or agent is deceased, his estate or personal representative; or

- (3) An entity, whether or not incorporated, facility, or institution employing one or more persons described in subsection (1) of this section, including, but not limited to, a hospital, clinic, health maintenance organization, or nursing home; or an officer, director, employee, or agent thereof acting in the course and scope of his employment, including, in the event such officer, director, employee, or agent is deceased, his estate or personal representative;)), or in any arbitration or mediation proceeding related to such civil action, evidence of furnishing or offering or promising to pay medical, hospital, or similar expenses occasioned by an injury is not admissible to prove liability for the injury.
- (2) In a civil action against a health care provider for personal injuries which is based upon alleged professional negligence, or in any arbitration or mediation proceeding related to such civil action:
 - (a) Any and all statements, affirmations, gestures, or conduct expressing apology, fault, sympathy, commiseration, condolence, compassion, or a general sense of benevolence; or
- 21 <u>(b) Any and all statements or affirmations regarding remedial</u>
 22 <u>actions that may be taken to address the act or omission that is the</u>
 23 <u>basis for the allegation of negligence;</u>
 - which were in the past or are made by a health care provider to the injured person, a relative of the injured person, or a representative of the injured person and which relate to the discomfort, pain, suffering, injury, or death of the injured person as the result of the alleged professional negligence shall be inadmissible as evidence of an admission of liability or as evidence of an admission against interest.
 - (3) For the purposes of this section:
- 31 <u>(a) "Health care provider" has the same meaning provided in RCW</u>
 32 7.70.020.
 - (b) "Relative" means:

- (i) An injured person's spouse, parent, grandparent, stepfather, stepmother, child, grandchild, brother, sister, half brother, half sister, or spouse's parents;
- 37 <u>(ii) Relationships in (b)(i) of this subsection that are</u> 38 established with an injured person as a result of adoption; and

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- 1 (iii) Any person who has a family-type relationship with an injured person.
- 3 (c) "Representative" means a legal guardian, attorney, person
- 4 <u>designated to make decisions on behalf of a patient under a medical</u>
- 5 power of attorney, or any person recognized in law or custom as a
- 6 patient's agent.

7 PART III: MISCELLANEOUS PROVISIONS

- 8 <u>NEW SECTION.</u> **Sec. 301.** Part headings used in this act are not any
- 9 part of the law.
- 10 <u>NEW SECTION.</u> **Sec. 302.** If any provision of this act or its
- 11 application to any person or circumstance is held invalid, the
- 12 remainder of the act or the application of the provision to other
- 13 persons or circumstances is not affected.
- 14 <u>NEW SECTION.</u> **Sec. 303.** Section 103 of this act is necessary for
- 15 the immediate preservation of the public peace, health, or safety, or
- 16 support of the state government and its existing public institutions,
- 17 and takes effect July 1, 2005.

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